PETALUMA CITY SCHOOLS SONOMA COUNTY PETALUMA, CALIFORNIA

MEASURES E & C - BUILDING FUNDS

FINANCIAL AUDIT

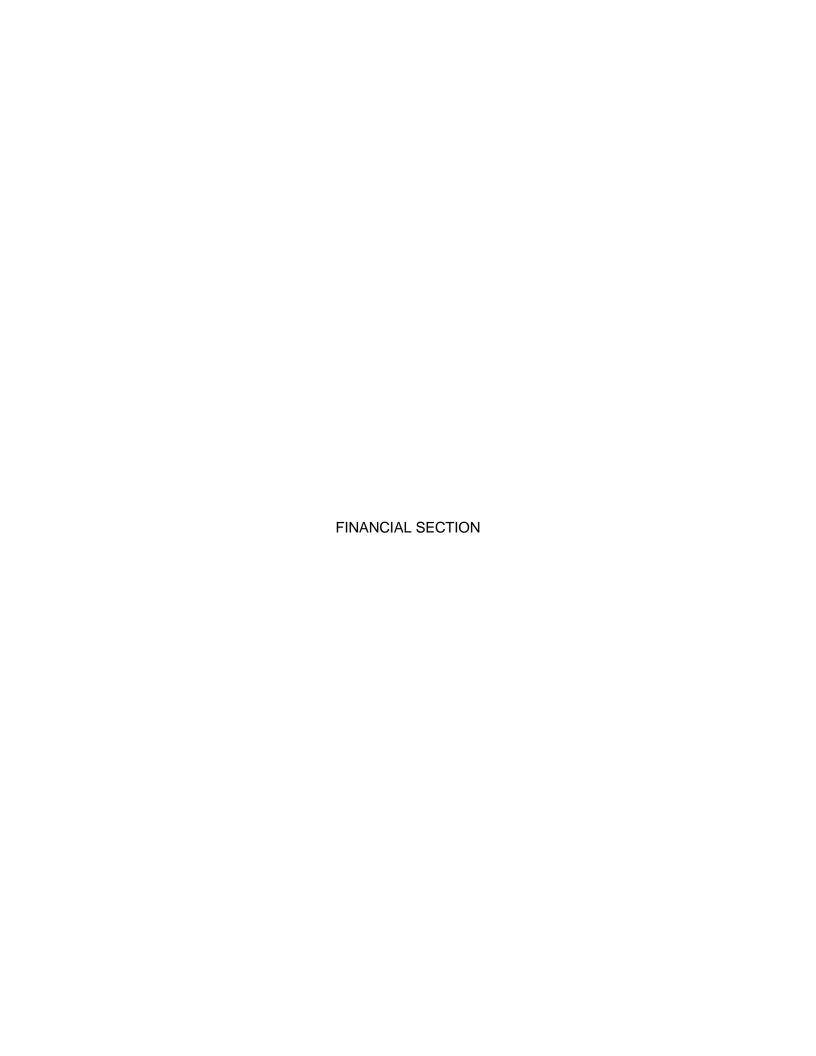
JUNE 30, 2017

MEASURES E & C - BUILDING FUNDS

FINANCIAL AUDIT

JUNE 30, 2017

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STEPHEN ROATCH ACCOUNTANCY CORPORATION

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

Board of Education and Citizens' Oversight Committee Petaluma City Schools Petaluma, California

Report on the Financial Statements

We have audited the accompanying financial statements of the Measures E & C - Building Funds of the Petaluma City Schools as of and for the year ended June 30, 2017, and the related notes to the financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Board of Education and Citizens' Oversight Committee Petaluma City Schools Page Two

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measures E & C - Building Funds of the Petaluma City Schools, as of June 30, 2017, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, the financial statements present only the Measures E & C - Building Funds and do not purport to, and do not, present fairly the financial position of the Petaluma City Schools, as of June 30, 2017, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 19, 2018 on our consideration of the District's internal control over the Measures E & C - Building Funds financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over the Measures E & C - Building Funds financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over the Measures E & C - Building Funds financial reporting and compliance.

Stephen Roatch Accountancy Corporation

STEPHEN ROATCH ACCOUNTANCY CORPORATION
Certified Public Accountants

January 19, 2018

MEASURES E & C - BUILDING FUNDS

BALANCE SHEET

JUNE 30, 2017

	Measure E - Measure C - Building Building		Totals
<u>Assets</u>			
Deposits and Investments (Note 2)	\$ 2,227,226	\$ 22,275,822	\$ 24,503,048
Total Assets	2,227,226	\$ 22,275,822	\$ 24,503,048
<u>Liabilities and Fund Balances</u> Liabilities:			
Accounts Payable	\$ 159,592	\$ 27,998	\$ 187,590
Due to Other Funds	223,563		223,563
Total Liabilities	383,155	27,998	411,153
Fund Balances:			
Restricted for Measure E Projects	1,844,071		1,844,071
Restricted for Measure C Projects		22,247,824	22,247,824
Total Fund Balances	1,844,071	22,247,824	24,091,895
Total Liabilities and Fund Balances	\$ 2,227,226	\$ 22,275,822	\$ 24,503,048

MEASURES E & C - BUILDING FUNDS

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCES

FOR THE FISCAL YEAR ENDED JUNE 30, 2017

_	Measure E - Building	Measure C - Building	Totals
Revenues Bond Proceeds Transfer of Bond Premium to Bond		\$ 20,517,099	\$ 20,517,099
Interest and Redemption Fund Interest	\$ 26,457	(417,099) 128,499	(417,099) 154,956
Total Revenues	26,457	20,228,499	20,254,956
Expenditures District-wide: Bond Administration: Bond Issuance Costs		247,815	247,815
Classified Employee Benefits		1,928	1,928
Books and Supplies: Materials & Supplies	6	70	76
Services and Other Operating Expenditures: Rentals and Leases Professional / Consultant Services	2,686	112 6,099	112 8,785
Capital Outlay: Site Improvements DSA Fees Construction Management Site Construction Costs Topographic Surveys Other Site Improvement Costs Testing Inspections	76,865 15,506 76,017 792,819 2,993 24,543 21,499 13,519	396,599 60,164 8,227 3,500 8,699	473,464 75,670 84,244 792,819 6,493 33,242 21,499 13,519
Debt Service: Principal Interest		2,159,188 39,666	2,159,188 39,666
Total Expenditures	1,026,453	2,932,067	3,958,520
Net Change in Fund Balances	(999,996)	17,296,432	16,296,436
Fund Balances - July 1, 2016	2,844,067	4,951,392_	7,795,459
Fund Balances - June 30, 2017	\$ 1,844,071	\$ 22,247,824	\$ 24,091,895

MEASURES E & C - BUILDING FUNDS

NOTES TO FINANCIAL STATEMENTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2017

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

A. Financial Reporting Entity

The Governing Board of Petaluma City Elementary School District voted to place a 55% school facilities bond (Measure E) on the June 2014 ballot. On June 3, 2014, the Measure E Bonds, Election of 2014, were authorized at an election of the registered voters of the District, at which more than 55% of the persons voting elected to authorize the issuance and sale of bonds with a principal amount not to exceed \$21 million, for the purpose of financing the renovation, construction, and improvement of school facilities, identified in the Measure E ballot measure.

The Governing Board of Petaluma Joint Union High School District voted to place a 55% school facilities bond (Measure C) on the June 2014 ballot. On June 3, 2014, the Measure C Bonds, Election of 2014, were authorized at an election of the registered voters of the District, at which more than 55% of the persons voting elected to authorize the issuance and sale of bonds with a principal amount not to exceed \$68 million, for the purpose of financing the renovation, construction, and improvement of school facilities, identified in the Measure C ballot measure.

Subsequent to the election, an advisory committee for the District's Governing Board and Superintendent, the Citizens' Oversight Committee was established. The Committee's oversight goals include: informing the public concerning the expenditures of bond proceeds, ensuring that the bond proceeds are expended only for the purposes described in the Measure E and Measure C ballot language, and ensuring that no funds are used for any teacher or administrative salaries or other school operating expenditures.

The bond proceeds from the Measure E and Measure C bonds are accounted for in the District's Measure E - Building Fund and Measure C - Building Fund, respectively, where they are expended solely for approved projects. The Measures E & C - Building Funds financial statements are not intended to be a complete presentation of the District's financial position or results of operations.

B. Accounting Policies

Petaluma City Schools accounts for its financial transactions in accordance with the policies and procedures of the Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

C. Basis of Accounting

The Measures E & C - Building Funds of the District are governmental funds reported using a flow of current financial resources management focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet.

MEASURES E & C - BUILDING FUNDS

NOTES TO FINANCIAL STATEMENTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2017

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONCLUDED)

C. Basis of Accounting (Concluded)

The statement of revenues, expenditures, and changes in fund balance presents increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) of current financial resources. Under the modified accrual basis of accounting, revenues are recorded in the fiscal year in which the resources are measurable and become available, and expenditures are generally recognized in the accounting period in which the related fund liability is incurred.

D. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. By state law, the District's Governing Board must adopt a final budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's Governing Board satisfied these requirements. These budgets are revised by the District's Governing Board and Superintendent during the year to give consideration to unanticipated income and expenditures. Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

E. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Accordingly, actual results could differ from those estimates.

F. Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are then liquidated when the commitments are paid. All encumbrances are liquidated at June 30.

G. Deposits and Investments

The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (Education Code Section 41001). The County is authorized to deposit cash and invest excess funds by California *Government Code* Section 53648 et seq. The funds maintained by the County are either secured by the FDIC or are collateralized. Investments with original maturities greater than one year are stated at fair value. Fair value is estimated based on quoted market prices at year-end. All investments not required to be reported at fair value are stated at cost or amortized cost.

MEASURES E & C - BUILDING FUNDS

NOTES TO FINANCIAL STATEMENTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2017

NOTE 2 - DEPOSITS AND INVESTMENTS

Summary of Deposits and Investments

Deposits and investments as of June 30, 2017, consist of the following:

County Pool Investments

\$ 24,503,048

County Pool Investments

County pool investments consist of District cash held by the Sonoma County Treasury that is invested in the county investment pool. The fair value of the District's investment in the pool is reported in the financial statements at amounts that are based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio).

General Authorization

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedule below:

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations / Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Notes	5 years	30%	None
Mutual & Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The District manages its exposure to interest rate risk by investing in the Sonoma County Investment Pool.

MEASURES E & C - BUILDING FUNDS

NOTES TO FINANCIAL STATEMENTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2017

NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

Weighted Average Maturity

The District monitors the interest rate risk inherent in its portfolio by measuring the weighted average maturity of its portfolio. Information about the weighted average maturity of the District's portfolio is presented in the following schedule:

Investment Type	Carrying	Fair	Weighted Average
	<u>Value</u>	<u>Value</u>	Days to Maturity
County Pool Investments	\$ 24,503,048	\$ 24,424,638	569

Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Investments in the County Treasury are not required to be rated.

Investment Type	Carrying Investment Type Value		Rating at June 30, 2017
County Pool Investments	\$ 24,503,048	\$ 24,424,638	Unrated

Custodial Credit Risk - Deposits

This is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk for deposits. However, the California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits. As of June 30, 2017, the District does not have a bank balance that is exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the name of the District. As of June 30, 2017, the District's bank balance was not exposed to custodial credit risk.

MEASURES E & C - BUILDING FUNDS

NOTES TO FINANCIAL STATEMENTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2017

NOTE 2 - DEPOSITS AND INVESTMENTS (CONCLUDED)

Fair Value Measurements

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices in active markets for identical assets that the District has the ability to access at the measurement date. Level 1 assets may include debt and equity securities that are traded in an active exchange market and that are highly liquid and are actively traded in over-the-counter markets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, such as interest rates and curves observable at commonly quoted intervals, implied volatilities, and credit spreads. For financial reporting purposes, if an asset has a specific term, a Level 2 input is required to be observable for substantially the full term of the asset.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that data if reasonable available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized - Investments in the Sonoma County Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

The District's fair value measurements are as follows at June 30, 2017:

	Fair	
Investment Type	Value	<u>Uncategorized</u>
County Pool Investments	\$ 24.424.638	\$ 24.424.638

All assets have been valued using a market approach, with quoted market prices.

MEASURES E & C - BUILDING FUNDS

NOTES TO FINANCIAL STATEMENTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2017

NOTE 3 - GENERAL OBLIGATION BONDS

The Measure E and Measure C bonds are obligations of the District. The County is obligated to levy ad valorem taxes upon all property within the District for the payment of interest and principal of the bonds. The County records the collection of taxes and payments of bond principal and interest in a separate fund, which is not reported here.

A. Measure E

On August 27, 2014, Petaluma City Elementary School District issued \$7 million of current interest bonds with interest rates ranging from 3.0 to 5.0 percent. The Election of 2014, Series A bonds were authorized at an election held on June 3, 2014, whereby the requisite 55% of the voters of the District approved the sale of up to \$21 million of general obligation bonds to finance various projects identified in the Measure E ballot measure. Principal and interest payments due on the bonds will be paid semiannually on February 1 and August 1 of each year until fully defeased on August 1, 2039.

As of June 30, 2017, the District has a remaining authorization to issue up to \$14 million of general obligations bonds at a future date.

A summary of outstanding Measure E general obligation bonds issued is presented below:

			Amount of			Issued		R	edeemed		
	Interest	Maturity	Original	С	Outstanding	Current			Current	0	utstanding
<u>Series</u>	Rate %	<u>Date</u>	<u>Issue</u>	<u>J</u>	uly 1, 2016	Year			Year	<u>Jur</u>	ne 30, 2017
Α	3.00-5.00	8/1/39	\$ 7.000.000	\$	6.350.000	\$	0	\$	655.000	\$	5.695.000

B. <u>Measure C</u>

On August 27, 2014, Petaluma Joint Union High School District issued \$23 million of current interest bonds with interest rates ranging from 2.0 to 3.75 percent. The Election of 2014, Series A bonds were authorized at an election held on June 3, 2014, whereby the requisite 55% of the voters of the District approved the sale of up to \$68 million of general obligation bonds to finance various projects identified in the Measure C ballot measure. Principal and interest payments due on the bonds will be paid semiannually on February 1 and August 1 of each year until fully defeased on August 1, 2039.

On February 8, 2017, Petaluma Joint Union High School District issued \$20 million of current interest bonds with interest rates ranging from 3.0 to 3.75 percent. The Election of 2014, Series B bonds were authorized at an election held on June 3, 2014, whereby the requisite 55% of the voters of the District approved the sale of up to \$68 million of general obligation bonds to finance various projects identified in the Measure C ballot measure. Principal and interest payments due on the bonds will be paid semiannually on February 1 and August 1 of each year until fully defeased on August 1, 2041.

As of June 30, 2017, the District has a remaining authorization to issue up to \$25 million of general obligations bonds at a future date.

MEASURES E & C - BUILDING FUNDS

NOTES TO FINANCIAL STATEMENTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2017

NOTE 3 - GENERAL OBLIGATION BONDS (CONCLUDED)

B. Measure C (Concluded)

A summary of outstanding Measure C general obligation bonds issued is presented below:

			Amount of		Issued	F	Redeemed	
	Interest	Maturity	Original	Outstanding	Current		Current	Outstanding
<u>Series</u>	Rate %	<u>Year</u>	<u>Issue</u>	<u>July 1, 2016</u>	<u>Year</u>		<u>Year</u>	June 30, 2017
Α	2.00-3.75	8/1/39	\$ 23,000,000	\$ 20,775,000	\$ 0	\$	2,210,000	\$ 18,565,000
В	3.00-3.75	8/1/41	20,000,000	0	20,000,000		0	20,000,000
		Totala	Ф 42 000 000	Ф 20 77 5 000	Ф 20 000 000	Φ	2 240 000	Ф 20 ECE 000
		าบเลเร	\$ 43,000,000	\$ 20,775,000	⊅ ∠∪,∪∪∪,∪∪∪	D	Z,Z1U,UUU	J 20,202,000

NOTE 4 - COMMITMENTS AND CONTINGENCIES

Litigation

The District is subject to various legal proceedings and claims. In the opinion of management, the ultimate liability with respect to these actions will not materially affect the financial position or results of operations of the Measures E & C - Building Funds of the District.

NOTE 5 - SUBSEQUENT EVENTS

The District's management has evaluated events or transactions that occurred for possible recognition or disclosure in the financial statements from the balance sheet date through January 19, 2018, which is the date the financial statements were available to be issued. Management has determined that there were no subsequent events or transactions that require disclosure in or adjustment to the current year financial statements.



STEPHEN ROATCH ACCOUNTANCY CORPORATION

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education and Citizens' Oversight Committee Petaluma City Schools Petaluma, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measures E & C - Building Funds of Petaluma City Schools, as of and for the year ended June 30, 2017, and the related notes to the financial statements, and have issued our report thereon dated January 19, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Board of Education and Citizens' Oversight Committee Petaluma City Schools Page Two

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Measures E & C - Building Funds financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Stephen Roatch Accountancy Corporation

STEPHEN ROATCH ACCOUNTANCY CORPORATION Certified Public Accountants

January 19, 2018



MEASURES E & C - BUILDING FUNDS

SCHEDULE OF FINDINGS AND RECOMMENDATIONS

FOR THE FISCAL YEAR ENDED JUNE 30, 2017

There are no matters to report for the fiscal year ended June 30, 2017.

MEASURES E & C - BUILDING FUNDS

SCHEDULE OF PRIOR AUDIT FINDINGS

FOR THE FISCAL YEAR ENDED JUNE 30, 2017

There were no matters reported for the prior fiscal year.